



NEWSLETTER

OCTOBER 2011

Newsletter Highlights

- Adoption in Principle of the Plan
- Appointment of Commissioner
- Draft Regional Plan Available
- Public Hearings by the Commissioner
- Summary of the Highlights of the Plan
- Process to complete the Plan
- Schedule A

Adoption in Principle of the Regional Land Use Plan for the Labrador Inuit Settlement Area (LISA)

Under the authority of Section 10.4.7 of the Labrador Inuit Land Claims Agreement (LILCA) and the Urban and Rural Planning Act 2000, the Provincial and Nunatsiavut Governments have adopted in principle the draft Regional Land Use Plan for the Labrador Inuit Settlement Area (LISA). This means that the draft Plan can proceed to hearings to be conducted by a commissioner.

Appointment of Commissioner

As required under the LILCA, the Regional Planning Authority for LISA appointed Mr. Bob Warren as the Commissioner who will conduct public hearings on the draft Regional Land Use Plan for LISA.

As Commissioner, Mr. Warren will hold public hearings and consider representation regarding the draft Regional Land Use Plan for LISA. Public hearings will take place in Nain, Hopedale, Makkovik, Postville, and Rigolet, as well as Mud Lake, Happy Valley-Goose Bay, North West River and St. John's. The dates and locations of the hearings are provided on page 2. Upon completion of the hearings, Mr. Warren will prepare a report and make comments and recommendations on the draft Land Use Plan to the Regional Planning Authority. The Authority will then consult with

both governments on the Commissioner's report. Following the consultation, the Authority may revise the draft Land Use Plan before submitting the final draft to both governments. Upon submission of the Plan to the governments, the work of the Authority will be completed.

Draft Regional Land Use Plan Available

A copy of the plan is available by requesting it through rpa@lisaplan.ca. Information is also available at www.lisaplan.ca or by contacting Robert Griffiths, Regional Planner in St. John's at 709-729-4981.

Copies of the draft Regional Land Use Plan for LISA are also available during normal business hours at:

- the Nunatsiavut Government Community Liaison Offices. The Community Liaison Officers are:
 - Joe Dicker in Nain at 709- 922-2942;
 - Ethel Hunter in Hopedale at 709-933-3777;
 - Brenda Colbourne in Postville at 709-479-9880;
 - Carol Gear in Makkovik at 709-923-2365;
 - Paula Mclean-Sheppard in Rigolet at 709-947-3383; and
 - Ataomie Blake for Upper Lake Melville at 709-896-8582 for Happy Valley-Goose Bay, North West River and Mud Lake.
- Nunatsiavut Government Constituency Office - Canada, 203 - 95 LeMarchant Rd., St. John's, 709-754-2097 or 1-877-754-2097

Public Hearings by the Commissioner on the LISA Plan

The Commissioner will be holding public hearings to consider representations on the draft plan. This is an important opportunity for the public and stakeholders to have input in the development of the plan. The hearings are as follows:

Date / Time (Local Time)	Location	Venue
Monday October 17, 2011. Hearings at 2:00 pm and 7:00 pm.	Postville	Postville Community Centre
Tuesday October 18, 2011. Hearings at 2:00 pm and 7:00 pm.	Makkovik	Makkovik Community Centre
Wednesday October 19, 2011. Hearings at 2:00 pm and 7:00 pm.	Hopedale	Board Room, Hopedale Inuit Community Government offices
Thursday October 20, 2011. Hearings at 2:00 pm and 7:00 pm.	Nain	Nain Community Centre
Monday October 24, 2011. Hearings at 2:30 pm and 7:00 pm.	Happy Valley-Goose Bay	Labrador Friendship Centre 49 Grenfell St. Happy Valley - Goose Bay
Tuesday October 25, 2011. Hearings at 2:00 pm and 7:00 pm.	North West River	North West River Community Centre
Wednesday October 26, 2011. Hearings at 2:00 pm and 7:00 pm.	Rigolet	Rigolet Community Centre
Thursday October 27, 2011. Hearing at 4:30 pm.	Mud Lake	Mud Lake Community Centre
Wednesday November 2, 2011. Hearings at 2:00 pm and 7:00 pm.	St. John's	Capital Hotel 208 Kenmount Road, St. John's

Presentation at the Public Hearings

Those wishing to make a formal presentation during the hearings are asked to advise the Commissioner, at least two days prior to the hearing in which they intend to make the presentation, to ensure that appropriate time is provided during the hearings for all presentations. If possible, presentations should also be provided to the Commissioner in advance of the hearing by emailing it to rpa@lisaplan.ca

Those not planning on attending the hearings, but who want to submit written comments on the plan may send submissions to the Commissioner. All written submissions should be received by the Commissioner no later than November 4, 2011.

The Commissioner can be reached at:

Mr. Bob Warren, Commissioner
Regional Land Use Plan for LISA
c/o Regional Planner for the RPA for LISA
Confederation Building, West Block
PO Box 8700

St. John's NL A1B 2J6

Tel: 709.729.4981

Fax: 709.729.0477

rpa@lisaplan.ca

Summary of Revisions to the LISA Plan

In the August 2010 RPA Newsletter there was a summary of the changes made to the draft Land Use Plan in response to the comments received during the public consultations held in February and March 2010. A revised draft Plan was submitted to the Provincial and Nunatsiavut governments for their review and comments in August 2010. The August 2010 Newsletter is available on the RPA website at: lisaplan.ca

The Nunatsiavut and Provincial Governments reviewed the draft Plan in the fall of 2010 and submitted their comments to the Regional Planning Authority. The Authority considered the comments and made further changes to the Plan. Changes have been made to various sections of

the Plan. The main sections of the Plan that impact on what uses can take place are primarily found within the Vision, Core Values and Goals and Objectives; General Policies; Land Use Designations; Transportation and Utilities; and the Interpretation, Implementation and Development Control parts of the Plan.

Land Use Designations

1. National Park Designation (Section 6.1, page 50 of the Plan)

The National Park Designation applies to the Torngat Mountains National Park. The Plan was revised based on recommendations to the Authority to also include that part of the Proposed Mealy Mountain Park Reserve that is found within LISA. Since these lands are or will be under the jurisdiction of the Federal Government, the uses are those permitted by the Federal Government. The designation also identifies the lands that are or will be set aside as National Parks.

2. Environmentally Sensitive Area Designation (Section 6.2, page 51 of the Plan)

Generally, the Environmentally Sensitive Area Designation applies to coastal areas. It applies to important waterfowl and marine mammal areas.

This designation covers a number of islands and is shown on the Land Use Schedule A as covering coastal waters. Although depicted in this manner, the designation applies only to islands and not to the coastal waters or the ocean floor. The coastal waters however are important waterfowl and marine habitat and development on the islands could impact on the coastal waters in the areas covered by the designation.

The following uses are permitted in the Environmentally Sensitive Area Designation:

- traditional Inuit uses such as hunting, fishing and gathering as permitted in LILCA. However, no physical alteration to the land and no new buildings or structures will be permitted;
- winter trails and routes, provided that the sensitive feature is seasonal in nature and is protected by snow and ice cover, or if the

species at risk is not present during snow cover;

- existing cabins and Aullâsimavet can be repaired and enlarged if such enlargement is no closer to the water's edge than the existing building.
- No new cabins will be permitted.

3. Community Designation (Section 6.3, page 51 of the Plan)

This designation applies to the land that is within the jurisdiction of the Inuit Community Governments being Hopedale, Makkovik, Nain, Postville and Rigolet. Each Inuit Community Government will determine what uses should take place based on their own municipal land use plan.

4. Heritage Area Designation (Section 6.4, page 52 of Plan)

This designation applies to the area surrounding the former community of Hebron. The following uses are permitted within this designation:

- restoration and reconstruction of buildings and structures designed and constructed in a manner that existed historically within the communities
- Interpretation centres;
- accommodation for tourists and staff in new buildings in keeping with the historic character of the community;
- cabins and tent sites for Inuit families.

The Plan recognizes the Heritage Communities of Okak, Nutak, Zoar and Ailik. These are identified on Schedule C of the Plan in recognition of their historic significance.

Within these former communities:

- Construction will be permitted only when it has been demonstrated that it will not disturb archaeological resources or burial sites. If heritage communities are to be re-established, a development plan for the area shall be prepared and the area designated in a manner similar to Hebron.
- Additional Heritage Communities may

be added by amendment to the Plan by the Nunatsiavut Government.

Heritage Homesteads

Within Labrador Inuit Lands (LIL), traditional homesteads occupied for many years are shown on Schedule C of the Plan as Heritage Homesteads and are listed in Appendix E in the Plan. The only type of development permitted is cabins. Cabin construction is permitted only when it has been shown it will not disturb archaeological resources or burial sites.

Traditional Camping/Tenting Area

Within LIL, traditional camping/tenting areas that have been used for many years are shown on Schedule C and are listed in Appendix E of the Plan.

Development, including the construction of cabins, will not be permitted in traditional camping/tenting areas.

A separation buffer of 500 metres shall be applied around these sites so that they can continue to be used for camping and tenting sites.

Additional Heritage Homesteads and Camping/Tenting Areas to those identified on Schedule C and listed in Appendix E of the Plan may be added by amendment to the Plan by the Nunatsiavut Government.

5. Traditional Use Designation (Section 6.5, starting on page 54 of the Plan)

The Traditional Use Designation was modified in a number of ways. The Plan provides for the following permitted uses:

- cabins and Aullâsimavet (where the Traditional Use designation abuts an area shown on Schedule A of the Plan as an Environmentally Sensitive Area Designation, the Nunatsiavut Government will take into consideration if a cabin or Aullâsimavet will have a negative impact on waterfowl or wildlife habitat. If it is determined that new cabin construction will have a negative impact, a permit for the cabin should not be issued.)

- conservation use
- domestic tree harvesting
- fish, wildlife, and forest management
- flood and erosion control projects
- traditional use of land for hunting, fishing and gathering

Within the Traditional Use designation consideration of six discretionary land uses may be permitted as follows:

- infrastructure
- dock or port facility for commercial or industrial use
- outfitters and tourism uses
- forestry
- quarrying to extract quarry material
- renewable energy sources such as wind, solar and mini-hydroelectric facilities.

The above discretionary uses are permitted if the following criteria are complied with:

- the government having jurisdiction (and in consultation with the other government) determines that the use may be appropriate in the proposed location;
- public consultation is undertaken to inform residents of the proposal;
- an environmental assessment is undertaken where required;
- the Nunatsiavut Government determines that the use will not adversely affect Inuit rights under the LILCA.

Within the Traditional Use Designation four Special Policy Areas (SPA) were created.

- **SPA 1** is the Torngat Mountains National Park Gateway Area. This is located on St. John's Harbour and is the location of the Nunatsiavut Government research centre and the Base Camp serving the Torngat Mountains National Park.
- **SPA-2** is the George River Caribou Calving Area and reflects a large area south of the Torngat Mountains National Park, north and west of Nain. Within the SPA-2 development is

permitted within the calving area subject to the following:

- Any development within this area shall give due consideration to potential impacts upon the caribou herd.
- The potential impact on the George River Caribou Calving Area must be considered prior to development taking place. To minimize detrimental impacts, specific restrictions or requirements may apply as a condition of the issuing of development licenses or permits.
- Within SPA-2, the Discretionary Uses for the Traditional Use Designation are not permitted except for 'outfitters and tourism uses'.
- **SPA-3** identifies char and salmon rivers and places a buffer around them to help protect the fish habitat. The buffer is approximately one kilometre wide on each side of the watercourse or around a lake or pond. Within the SPA-3 the following concepts will govern development:
 - The potential impact on char and salmon habitat must be considered prior to development taking place.
 - To minimize detrimental impacts, specific restrictions or requirements may apply as a condition of the issuing of development licenses or permits.
 - Within SPA-2*, the Discretionary Uses for the Traditional Use Designation are not permitted except for 'outfitters and tourism uses'. (* Note: Typo error in Plan – SPA-2 should be SPA-3)
- **SPA-4** identifies Sensitive Areas within the Traditional Use Designation on Labrador Inuit Lands in the Lake Melville and Groswater Bay. Within SPA-4 areas abutting Lake Melville and the coastal waters of Groswater Bay no new cabins may be built. Within the SPA-2 the following polices apply:
 - Notwithstanding the permitted uses within the Traditional Use designation,

no new cabins shall be built within SPA-4. Existing cabins, Aullâsimavet and outfitters' structures can continue to exist and may be rebuilt or re-established if they are damaged or destroyed by causes beyond the owner's control.

- Within SPA-4, Discretionary Uses are not permitted

The Traditional Use Designation is shown on Schedule A of the Plan. Where it is shown as a narrow strip along the coast, the designation is two kilometres wide.

6. **General Use Designation** (Section 6.6, page 56 of the Plan)

Within the General Use Designation the following uses are permitted:

- cabins and Aullâsimavet
- conservation use
- domestic tree harvesting
- fish, wildlife, and forest management
- flood and erosion control projects
- forestry
- infrastructure
- mineral or hydrocarbon exploration
- outfitters' uses and tourism uses
- traditional use of land for hunting, fishing and gathering
- quarrying to extract quarry material

The General Use designation also provides for consideration of nine discretionary land uses that may be permitted as follows:

- airstrips
- Compressed Natural Gas (CNG) terminal
- dock or port facility for commercial or industrial use
- Liquefied Natural Gas (LNG) terminal
- natural gas processing facility
- mining
- electrical generation facilities including renewable energy sources such as wind, solar and hydroelectric facilities
- general industrial uses
- milling, smelting and/or mineral processing facilities

The foregoing discretionary uses are permitted if the following criteria are complied with:

- the government having jurisdiction (and in consultation with the other government) determines that the use may be appropriate in the proposed location;
- public consultation is undertaken to inform residents of the proposal;
- an environmental assessment is undertaken where required;
- the Nunatsiavut Government determines that the use will not adversely affect Inuit rights under the LILCA.

General Provisions for all Uses within the General Use Designation

- Within the General Use designation, there are environmentally or historically significant areas that have yet to be mapped or documented. Prior to development taking place, a review of pertinent environmental documentation shall be undertaken, as will a site evaluation of the proposed site and surrounding area to identify any environmentally sensitive features or habitat. Based on this undertaking, it shall be determined by the appropriate government whether or not an Environmental Assessment is required prior to the commencement of development. Where required, an archaeological assessment will be conducted.
- No new communities will be established to provide services to major developments.
- When a development concludes operations, the closure and restoration plan must ensure that the site is restored to as near a natural condition as it was prior to construction, and that monitoring programs are adopted to ensure that the long term integrity of the environment is maintained.
- Any permitted land use includes accessory uses associated with that activity.

7. Transportation and Utilities (Section 7, page 60 of the Plan)

The following highlights some of the policies

dealing with transportation and utilities.

Utilization of Transportation Facilities

- existing port facilities and roads are to be fully utilized to prevent the need for construction of new facilities or infrastructure unless the increased use will have a detrimental impact on a community.

Roads

- where possible, new roads should follow existing transportation corridors.
- roads may be established to connect Inuit Communities to new developments, to dock facilities and to roads outside of LISA.

Docks

- prior to approval for any land use or roads associated with a dock, it shall be determined that the dock is appropriately located so as to have minimal impact on wildlife and fish habitats, including sea ice.

Non Conforming Uses

If a land use is not permitted within a designation and it was established legally prior to the Plan coming into effect, it is permitted to continue as a non conforming use provided the use is not discontinued for over 12 months. Such a use may be enlarged subject to the requirements set out in the Plan

Amendments to the Land Use Plan and Five Year Review

The Plan will be reviewed every five years as required in the LILCA and the Urban and Rural Planning Act to consider any changes or revisions.

Amendments can be made to the Plan at any time to deal with specific proposals. Each proposed amendment application shall contain background reports and justification for the proposed development and shall conform to the Goals and Objectives of the Plan.

Need to Review Complete Plan

The summary provided in this Newsletter is not a comprehensive coverage of all the policies within the Plan. A full review of the policies and Schedules within the Plan is required when determining the policies that are applicable. Please request a copy of the Plan to review it in detail.

Process to Complete Land Use Plan

The following chart highlights in yellow the steps required to complete the Plan before final submission to the Provincial and Nunatsiavut Governments for final approval. The two governments have granted an extension to the Authority to submit the final Plan by March 31, 2012.



LISA REGIONAL PLANNING AUTHORITY MEMBERS

STAN CLINTON, CHAIR ♦♦♦ MARY BISHOP
ISABELLA PAIN ♦♦♦ WILFRED PILGRIM

The draft Regional Land Use Plan is available as a printed document or on a CD. Please contact the Regional Planner at:

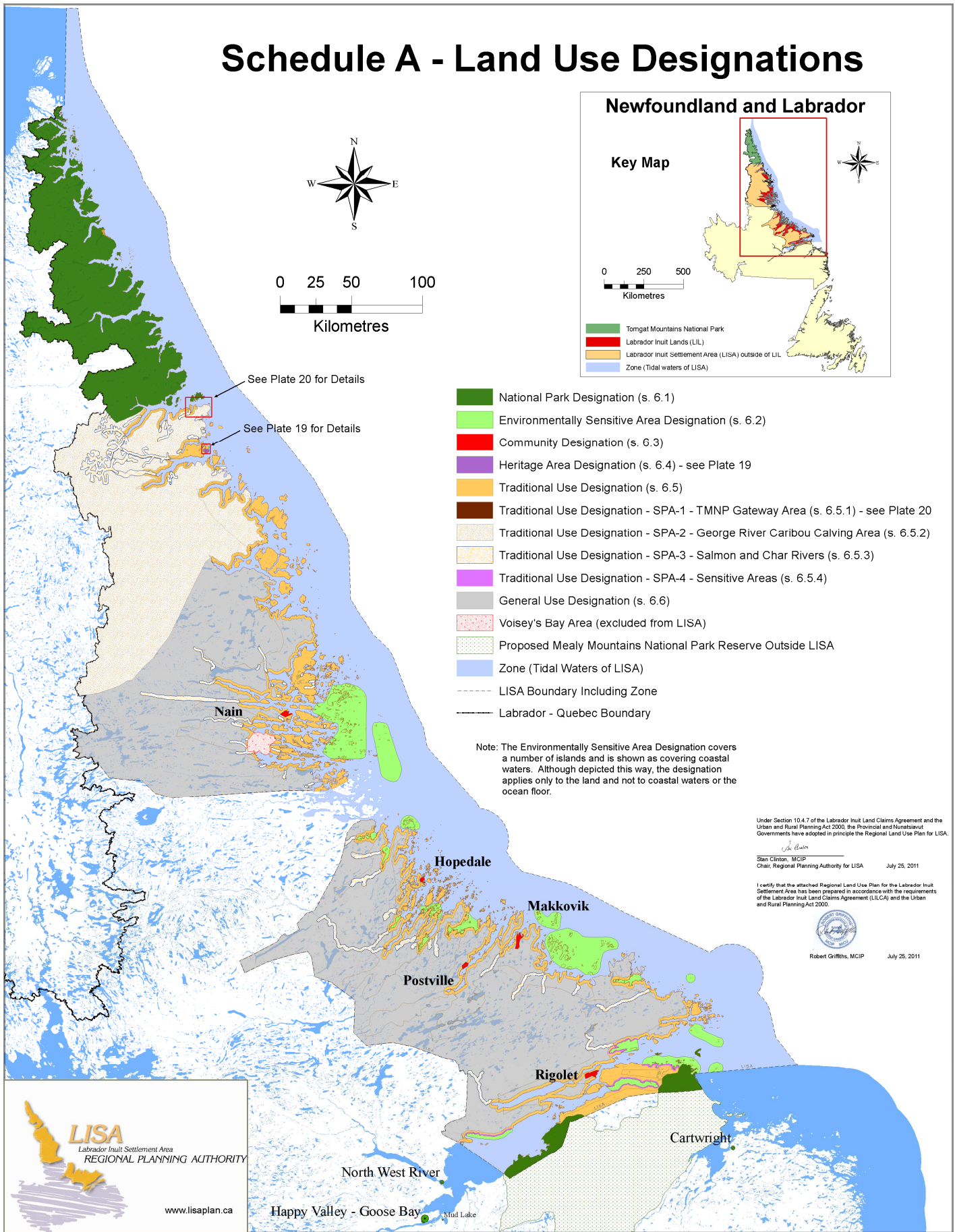
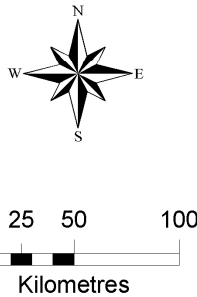
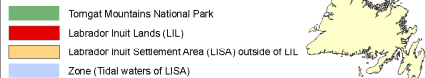
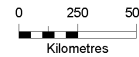
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Information is also available about the Plan at www.lisaplan.ca

Schedule A - Land Use Designations

Newfoundland and Labrador

Key Map



- National Park Designation (s. 6.1)
- Environmentally Sensitive Area Designation (s. 6.2)
- Community Designation (s. 6.3)
- Heritage Area Designation (s. 6.4) - see Plate 19
- Traditional Use Designation (s. 6.5)
- Traditional Use Designation - SPA-1 - TMNP Gateway Area (s. 6.5.1) - see Plate 20
- Traditional Use Designation - SPA-2 - George River Caribou Calving Area (s. 6.5.2)
- Traditional Use Designation - SPA-3 - Salmon and Char Rivers (s. 6.5.3)
- Traditional Use Designation - SPA-4 - Sensitive Areas (s. 6.5.4)
- General Use Designation (s. 6.6)
- Voisey's Bay Area (excluded from LISA)
- Proposed Mealy Mountains National Park Reserve Outside LISA
- Zone (Tidal Waters of LISA)
- LISA Boundary Including Zone
- Labrador - Quebec Boundary

Note: The Environmentally Sensitive Area Designation covers a number of islands and is shown as covering coastal waters. Although depicted this way, the designation applies only to the land and not to coastal waters or the ocean floor.

Under Section 10.4.7 of the Labrador Inuit Land Claims Agreement and the Urban and Rural Planning Act 2000, the Provincial and Nunatsiavut Governments have adopted in principle the Regional Land Use Plan for LISA.

Stan Clinton
 Stan Clinton, MCIP
 Chair, Regional Planning Authority for LISA July 25, 2011

I certify that the attached Regional Land Use Plan for the Labrador Inuit Settlement Area has been prepared in accordance with the requirements of the Labrador Inuit Land Claims Agreement (LILCA) and the Urban and Rural Planning Act 2000.

Robert Griffiths
 Robert Griffiths, MCIP July 25, 2011

